

Message Text

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ACTION IO-14

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MONTREAL FOR US REP ICAO

E.O. 11652: N/A

TAGS: ETRN, XX

SUBJECT: CIVAIR: EXCHANGE OF VIEWS RE MAJOR ISSUES

AT FORTHCOMING ICAO ASSEMBLY, MONTREAL, SEPT 24- OCT 16, '74

REF: (A) STATE 121894; (B) OTTAWA 1718

1. MAJOR ASSEMBLY ISSUES INFORMALLY DISCUSSED JUNE 26 BY TCO IN SEPARATE CONVERSATIONS WITH E.L. BARCLAY, ICAO COORDINATOR, MINISTRY OF TRANSPORT (MOT), AND ARMSTRONG, UNITED NATIONS ECONOMIC AND SOCIAL AFFAIRS, EXTAF, WHO CONTINUED TO EMPHASIZE PRELIMINARY STATUS OF CANADIAN THINKING ON THESE TOPICS. GOC TASK FORCE MET JUNE 25 TO BEGIN DEVELOPING POSITIONS AND WAS PLAGUED BY LACK OF DOCUMENTATION. CONSEQUENTLY, THEY EMPHASIZED THAT THEIR VIEWS ON THESE FIVE SUBJECTS WERE PERSONAL AT THIS STAGE:

A. COUNCIL--BOTH BARCLAY AND ARMSTRONG SUGGESTED
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CANADA IS NOT LIKELY TO FAVOR ENLARGEMENT OF COUNCIL,

BUT MAY ACCEPT BELGIAN APPROACH AS PREFERABLE TO THAT OF SENEGAL, IF IT APPEARS THAT DISPOSITION OF ASSEMBLY IS TOWARD ENLARGEMENT. EXTENT OF EUROPEAN SUPPORT FOR BELGIAN PROPOSAL WILL BE A FACTOR HERE.

B. TECHNICAL ASSISTANCE--ARMSTRONG CONFIRMED TRADITIONAL CANADIAN VIEW THAT DEVELOPMENT AND TECHNICAL ASSISTANCE SHOULD BE CHANNELLED THROUGH UNDP AND NOT ESTABLISHED IN REGULAR BUDGETS OF ICAO AND OTHER SPECILIZED AGENCIES. BARCLAY INDICATED THIS HAD NOT BEEN DISCUSSED BY TASK FORCE, BUT STATED HIS LACK OF ENTHUSIASM FOR ICAO'S VOLUNTARY ASSISTANCE PROGRAM WHICH HE BELIEVED WAS OF MIXED BENEFIT TO DEVELOPING COUNTRIES. ARMSTRONG HAD NO VIEWS ON VOLUNTARY PROGRAMS.

C. AIR FARES AND RATES--BARCLAY INDICATED DISCUSSIONS GOING ON BETWEEN MOT (POLICY PLANNING) AND CANADIAN TRANSPORT COMMISSION BUT NO CLEAR VIEW ROLE ICAO SHOULD PLAY IN THIS ISSUE HAD YET EMERGED IN GOC. SUGGESTED MORE DETAILS OF US CONCEPT OF A "MORE REALISTIC UNDERTANKING BY ICAO" WOULD BE HELPFUL (SEE 2(3) OF REF A). ARMSTRONG INDICATED SHE PRESENTLY KNEW NOTHING ABOUT THIS ITEM OR HIJACKING AND ENVIRONMENT QUESTIONS.

D. HIJACKING--BARCLAY SUGGESTED PROBABLE CANADIAN SUPPORT FOR ICAO COUNCIL'S DRAFT RESOLUTION AND, SINCE GOC IS PARTY TO THREE CONVENTIONS ON UNLAWFUL INTERFERENCE, WOULD PROBABLY ALSO SUPPORT ADOPTION OF CONSOLIDATED ASSEMBLY RESOLUTION.

E. ENVIRONMENT--BARCLAY DESCRIBED CITED RESOLUTIONS AS OF "MOTHERHOOD" TYPE WITH WHICH GOC DOES NOT DISAGREE. IT WILL PROBABLY SUPPORT ICAO WORK PROGRAM IN THIS AREA SO LONG AS IT IS SIMILAR TO WHAT HAS BEEN AGREED AT PREVIOUS ICAO SESSIONS.

2. QUESTION OF DETAILED CONSULTATION WITH USG WAS RAISED BY BOTH SOURCES. BARCLAY MAINTAINED THAT GOC WOULD NOT BE IN A POSITION TO DISCUSS ASSEMBLY ISSUES SERIOUSLY BEFORE LAST PART OF JULY OR EARLY LIMITED OFFICIAL USE

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AUGUST. ARMSTRONG AGREED WITH THAT TIMETABLE, BUT INDICATED THAT IN VIEW VACATION PLANS OF HERSELF AND ONLY OTHER EXTAFF OFFICER FAMILIAR WITH ICAO WUCH CONSULTATIONS COULD NOT BE SCHEDULED UNTIL EARLY SEPTEMBER. SHE SUGGESTED THAT CONSULTATIONS WOULD NOT BE HELD WITHOUT PARTICIPATION KNOWLEDGEABLE EXTAFF OFFICER.

3. COMMENT: INABILITY OF CANADA TO DISCUSS ICAO ISSUES
MEANINGFULLY WITH USFOR AT LEAST SEVERAL MORE WEEKS WAS
ALSO EMPHASIZED TO TCO NIGHT OF JUNE 26 BY WALTER MCLEISH,
DIRECTOR GENERAL OF CIVIL AERONAUTICS, MOT. EMBASSY
RECOMMENDS THAT CANADIAN PREFERENCES BE RESPECTED AND
US NOT PUSH FOR AN EARLY DISCUSSION OF THESE QUESTIONS.
HOWEVER, WE REPEAT OUR SUGGESTION (REF B, PARA 3) THAT US
PAPERS ON THESE ISSUES AS THEY ARE DEVELOPED BE SENT TO
EMBASSY TO BE PASSED TO GOC FOR STUDY. WE CAN
EXPECT TO HAVE A LARGE NUMBER OF COMMON VIEWS WITH
CANADA ON ASSEMBLY ISSUES AND MUCH OF OUR ACTIVE
DISCUSSION WITH GOC MAY WELL RELATE TO TACTICAL
CONSIDERATIONS. TACTICS COULD BEST BE MEANINGFULLY
DISCUSSED CLOSER TO OPENING OF ASSEMBLY.
PORTER

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